

# Evaluation of Forced Migration and Finnish Development Policy

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11.03.2019

# Structure of the Presentation

- 1. Objective, Approach and Methodology**
- 2. Context and Global Developments**
- 3. Findings and Conclusions**
- 4. Recommendations**



# I – Objective, Approach and Methodology

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## Objective – ToR

**‘To assess how coherently [Finland’s] development policy and its targets relating to forced displacement have been implemented and how the coherence could be enhanced’ [2012-2018]**

- An evaluation for knowledge, a learning process and policy development
- Input into drafting 2020 DPP

# I – Objective, Approach and Methodology

## Methodology

- **Document analysis** [48 main documents, plus PIPs, QAB, etc.]
- **Key informant interviews [KIIs] with GoF and ‘partners’** [123 KIIs in Helsinki, Brussels, Geneva, Paris, and the field]  
[MFA, MoI, MoD, DPC, UNHCR, EU, OECD, ICRC/IFRC, NGOs/CSOs]
- **Three case studies**

### Afghanistan



### Somalia



### Jordan/Lebanon/Syria (MENA)



- **Financial Tracking**



## **2 – Context and Global Developments**

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### **Global Developments**

**Two conceptual building blocks underpin the evaluation**

- **Forced Displacement**
- **Humanitarian-Development Nexus**

## 2 – Context and Global Developments

### Forced Displacement (FD)

- **Complex drivers and multi-causality of displacement**

persecution, armed conflict, state fragility, socio-economic vulnerability,  
human rights violations/deficits, climate change

*....beyond the 1951 Refugee Convention*

- **Patterns and processes of displacement and mobility**

episodic, irregular and mixed flows, IDPs, urban

*....not static and end state, but protracted*

# 2 – Context and Global Developments

## Humanitarian-Development Nexus (HDN)

### The Challenges

- Protracted displacement – sustainable livelihoods -> development
- Refugees and hosts
- Responsibility sharing

### HDN – a paradigm shift

*Complementarity between humanitarian and development programming, funding, time scales and priorities.*

*HDN aims to achieve transition and coherence between short term emergency assistance and sustainable, resilience-building development for forcibly displaced people and their host communities*

## 2 – Context and Global Developments

### Humanitarian-Development Nexus (HDN)

#### Triple nexus

- humanitarian-peace-development nexus (HPDN)



## **3 - Findings and Conclusions**

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### Summary

#### **Conclusions (EQI on Concepts):**

#### **Despite progress, the relevance FD and HDN to policy making and programming remains limited**

- Potential to strengthen integrated approaches to development and humanitarian policy making not yet fully developed
- Gaps - urban displacement, IDPs, climate change
- Internal processes (Reform of Development Policy Practices; Internal Action Plan for HDN) provide timely opportunity for improving conceptual clarity and coherent policy apparatus related to FD and HDN/HPDN
- Finland well positioned to engage with international support for triple nexus (HPDN)

# 3 – Findings and Conclusions

## Summary

### **Conclusion (EQ 2 on Influence):**

#### **MFA policy influence works well in long-standing policy areas: less effective in changing contexts**

- MFA policies aligned with international trends, norms and concepts – a reliable partner with well-established policy priorities
- But MFA has not proactively influenced the development of FD and HDN in international fora

### **Conclusions (EQ 3 on Coherence):**

#### **Limited progress on Policy Coherence for Development (PCD) in the context of FD and the HDN/HPDN**

- The MFA (and GoF) have yet to reconcile contradictory tendencies between migration and development policies
- Role of current coordination mechanisms (e.g. MTF) insufficiently recognised

# 3 – Findings and Conclusions

## Summary

### Transecting Findings and Conclusions:

- Respect for ‘universal values’, human rights and humanitarian principles and protection has not been effectively addressed in relation to HDN/HPDN and FD policies
- Advocacy and programming for disability and inclusion policies could be further promoted in context of FD and the HDN and HPDN - Finland’s niche policy area
- Advocacy and programming for rights of women and girls should be further promoted in context of FD and the HDN and HPDN
- Private sector engagement in the context of the HDN/HPDN – there is scope to develop this considerably

# Case Study

## Somalia example

- Shared finding of all cases: in the field donors have very little idea about Finland's policies (contrary to Geneva humanitarian HQs)
- HDN does not materialise in Somalia and Afghanistan while in MENA Finland is known as strong promoter of the nexus
- Reasons: in partner countries Finland uses multi-partner/trust funds and aligns with national development plans/strategies where no HDN/FD considered
- Non-earmarking of humanitarian aid contributes to invisibility of Finland
- Somalia: complex geographical context of aid (also in MENA)
- Working in silos: HoA country strategies separate from each other, and
- Active resistance of UNHCR against HDN (in refugee camps in Kenya)

### Yet Somalia could be a model case of **HPDN**

- FCA an important peacebuilding actor in Somalia
  - Civil society aid 37% of total
  - Government support to state building + health
  - All the elements of a strong humanitarian aid-peace-development nexus are there but not coordinated – ad hoc interventions rather than coherent plan
  - The role of diaspora: MIDA FinnSom and FinnPartnerships (business)
- > potentially beyond HPDN, by integrating **migration-development** nexus (diaspora's role) in Finnish discussion

# Evidence From Brussels KIIs

- *Dozen interviews with Finnish and other EU Member States' representatives on Council groups (CODEV, EUTF ...) as well as DEVCO + EEAS + Council Secretariat staff*

Good level of consensus emerged:

- Finland widely respected as an contributor to the EU policy debate
- Representatives are well briefed and informed with good access to expertise
  - Have good guidelines from Helsinki which give space for some flexibility and reactivity
- Typically Finnish representatives are seen as good constructive bridge builders:
  - Making contributions that help build a common European approach
  - Identifying areas of synergies and compromise on which to build consensus
  - Helping to bridge differences on development and migration nexus
- But also clear on foundation principles (New Consensus, 2030 Agenda ...)
- Finland also seen as a 'good donor' – e.g. sticking to Aid Effectiveness principles



## 4 – Recommendations

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## Seven Recommendations

### I. Embedding FD and HDN/HPDN concepts and policies in MFA

- Deploy knowledge management platforms and internal reform processes to enhance understanding/mainstreaming of FD, HDN/HPDN

*seminars/workshops/simulations/ambassadors/evaluate MENA*

- Strengthen internal linkages between humanitarian and development programming and budgeting

*trial joint pilot programme analyses/commit funding to link 'hdn' projects*

- Address policy gaps – IDPs, urban displacement, climate change, vulnerability and self-reliance

- Promote and champion international adoption of the 'triple' nexus

*2020 DPP/policy influencing eg with UN and other partners*

# 4 – Recommendations

## Seven Recommendations

### **2. Review policy influencing and programming in the context of HDN/HPDN**

*reinforce policy influence and complementarity with other donors/PIPs/programme and country strategies*

*maintain clear programme and project focus to avoid over-reach*

# 4 – Recommendations

## Seven Recommendations

### 3. Policy coherence for development (PCD)

- Enhance PCD through mainstreaming HDN/HPDN and FD (Rec I)
- Action to resolve tensions between development and migration policies

*Revise ToR, status, function and membership of MTF*

*MFA and Mol - realistic assessment of the impact of development cooperation on likelihood of reducing migration and consequences of reorienting established development programmes*

# 4 – Recommendations

## Seven Recommendations

### 4. Strengthen commitment to fundamental human rights, HRBA, and humanitarian principles in HDN and FD

*Reconfirm and strengthen commitment and alignment in revised 2020 DPP*

*Advocacy with partners/PIPs/Nordic Alliance*

### 5. Disability and inclusion

- Embed policies in FD and HDN/HPDN

*Roll-out processes (Rec 1)*

- Extend to psychosocial needs
- Scale up global advocacy

*‘Soft-earmarking’ and PIPs/Commission evaluation on impacts on country partners’ disability and inclusion policies*

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### 6. Rights of women and girls

- Review and strengthen policies in context of FD (eg UNSCR 1325)

*Roll-out processes (Rec 1)*

- Enhance international advocacy in HDN/HPDN

*Commission evaluation of MFA experience in gender and HDN and FD programming/pilot project on a women and girls rights-based strategy in partnership with UNHCR and UNDP*      *HPDN in*

## 4 – Recommendations

### Seven Recommendations

#### **7. Encourage and facilitate private corporate sector and trade union roles in development policies for HDN**

*Establish MFA task force to develop a strategy for private sector involvement in HDN-type projects*

*Pilot project (e.g. in MENA region) in partnership of private stakeholders and UNDP/UNHCR to develop expertise*



**THANK YOU**

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## Access to the evaluation report

**The evaluation report can be downloaded through the following link:**

**[https://um.fi/development-cooperation-evaluation-reports-comprehensive-evaluations/-/asset\\_publisher/nBPgGHSLrA13/content/evaluointi-pakkomuutosta-ja-kehityspolitiikasta/384998](https://um.fi/development-cooperation-evaluation-reports-comprehensive-evaluations/-/asset_publisher/nBPgGHSLrA13/content/evaluointi-pakkomuutosta-ja-kehityspolitiikasta/384998)**